

NORTH DAKOTA J-1 VISA WAIVER

Program Policy and Guidelines





Health & Human Services





North Dakota J-1 Visa Waiver Program Policy and Guidelines

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The North Dakota J-1 Visa Waiver Program

1. Background

Federal law requires that non-U.S. citizen International Medical Graduates (IMGs), defined as individuals who are not United States (US) citizens but are accepted to pursue graduate medical education or residency training in the US, shall obtain a J-1 exchange visitor visa or an H-1B visa. The J-1 visa allows the IMGs to remain in the US until they complete their studies. Upon completion of their studies, the IMGs on J-1 visas (the "J-1 Physicians") must return to their home country for at least two years before they can return to the US.

Under certain circumstances, the J-1 Physician may request, of the US Citizenship and Immigration Service (USCIS), to waive the "two-year home country physical presence requirement." The waiver may be requested under any one of the following circumstances:

- 1. Extreme hardship to his/her spouse or children who are citizens or permanent residents of the US:
- 2. Persecution if forced to return to his/her home country;
- 3. A US government agency may request a waiver on the basis that the J-1 Physician's work is in the national and/or public interest; and/or
- 4. A state department of health requests a waiver on the condition that the J-1 Physician agrees to practice in an area having a shortage of health care professionals. This provision allows state departments of health to sponsor up to thirty (30) J-1 Physicians per federal fiscal year (October 1 to September 30) under the Conrad 30 Waiver Program.

The North Dakota Primary Care Office (NDPCO) is managed by the North Dakota Department of Health and Human Services and contracts with the Center for Rural Health at the University of North Dakota School of Medicine and Health Sciences to manage the J-1 visa waiver application process. The NDPCO provides coordination and oversight of the North Dakota J-1 Visa Waiver Program and is the first step in obtaining a J-1 visa waiver for J-1 Physicians to work in North Dakota.

2. Purpose

An important goal for the NDPCO is improving access to primary health care and needed specialty care in federally designated Health Professional Shortage Areas (HPSAs), Medically Underserved Areas (MUAs), and Medically Underserved Populations (MUPs). Through the Conrad 30 Waiver Program, the NDPCO can contribute towards increasing access to these areas and populations by sponsoring J-1 Physicians who agree to serve in HPSAs/MUAs/MUPs; therefore, waiving the two-year home requirement that a J-1 Physician would otherwise need to complete. The Conrad 30 Waiver Program enables NDPCO to act on behalf of the state of North Dakota to request up to thirty (30) waivers per year for eligible J-1 Physicians.

Find North Dakota's designated shortage areas at

https://datawarehouse.hrsa.gov/tools/analyzers/hpsafind.aspx

3. Policy

North Dakota's participation in the Conrad 30 Waiver Program is completely discretionary, voluntary, and may be modified or terminated at any time. In all instances, the NDPCO reserves the right to support or deny support for any request for a waiver.

Preference for J-1 visa waivers will be given to physicians in primary care (i.e., Family Practice, Pediatrics, Obstetrics & Gynecology, Internal Medicine, & Psychiatry) and specialists (i.e., Hospitalists, Geriatrics, General Radiology and General Surgery) who are willing to work full time (40 hours per week) for at least three years in a HPSA, MUA, or MUP.

3.1 Non-Designated/Flex Waivers

The Conrad 30 Waiver Program policy objectives are to increase access to physicians by the medically underserved. Flexibility provisions require a qualifying physician to serve substantial numbers or percentages of the medically underserved population. These waivers are generally referred to as "flex 10" or "flex waivers". North Dakota approves up to 10 flex waivers per fiscal year (October 1 to September 30). In all flex waiver applications, facilities must provide a written statement of how the J-1 Physician will serve patients from HPSAs, MUAs, or MUPs. This statement can be included in the facility letter.

3.2 Special Consideration for Non-Designated Waivers

If extenuating circumstances require a special consideration, please contact the NDPCO J-1 representative, Stacy Kusler, at stacy.kusler@med.und.edu. Special consideration may or may not be given depending on individual cases. Increasing access to quality health care services for those residing in HPSAs, MUAs, or MUPs will be considered first and foremost.

3.3 Waiver Request Eligibility and Guidelines

To be eligible for a J-1 visa waiver, a physician must:

- Agree to be employed full time in H-1B nonimmigrant status at a healthcare facility located in an
 area designated by the US Department of Health and Human Services (DHHS) as a HPSA, MUA,
 or MUP;
- Have a signed employment contract for full time employment (40 hours/week), for a term of three years. (Details related to the facilty name(s) and each address where the applicant will be working must be in the contract);
- Agree to begin employment at the approved site within 90 days of receiving the J-1 visa waiver approval from USCIS;
- Have a North Dakota medical license, or documentation that a North Dakota license application is in process; and

To be eligible, an employer/service site(s) must:

- Be located in an area federally designated as a HPSA, MUA, or MUP. If you are applying for a flex waiver, describe how the J-1 Physician will serve patients from HPSAs, MUAs and/or MUPs.
- Include a bona fide offer of employment in the form of a completed employment contract for a
 period of at least three years that is signed by the J-1 Physician and by the authorizing
 representative of the facility.
 - Include stipulations that the physician will be employed at least 40 hours per week.
 - Provide added detailed information if more than one service site is to be utilized by the physician to perform his/her required 40 hours per week.
- Agree to provide NDPCO with the **Arrival to Practice Report [Appendix F]** within 30 days of the start of employment at the service site(s).
- Comply with federal and state program policies and guidelines. Failure, on the part of the sponsoring employer or the J-1 Physician who has been granted a waiver, to comply with the rules and regulations of this program will result in a report of noncompliance to the USCIS and may, among other things, make the site ineligible for future placements for a period of time to be determined by the NDPCO.
- Not change, by contractual amendment or otherwise, the essential terms of the employment contract presented to NDPCO, unless authorized by NDPCO.

4. North Dakota J-1 Visa Waiver Application Process

Step 1: Prior to applying for the J-1 visa waiver, an applicant must send a completed Data Sheet (<u>form DS-3035</u>), two self-addressed, stamped, legal-size envelopes and the current filing fee to the U.S. Department of State (USDOS) and receive a case number. The case number must appear on all future documents filed with the waiver application. It is recommended that the applicant do this through a qualified immigration attorney to ensure proper filing. Do not submit this request and fee to the NDPCO.

Step 2: Application is made to the NDPCO requesting a waiver of a J-1 Physician.

It is recommended that waiver requests be submitted from a healthcare facility or an immigration law professional representing the healthcare facility on behalf of a J-1 Physician. J-1 Physicians cannot apply for a waiver themselves.

One copy of the required information and documentation from the J-1 Visa Waiver Checklist [Appendix A] must be submitted, in the order outlined in the checklist, in a single package to NDPCO. All documents must contain the case number previously assigned by the USDOS.

Applications submitted to NDPCO must contain all required documentation and be ready to submit to the USDOS before NDPCO will assign a review number to the application. A NDPCO review number will not be assigned until the application has been reviewed, by NDPCO, and determined complete. If any required documentation is missing, the application will be removed from the queue and returned to the applicant. Please do not send more documentation than is requested. The original review number will not be assigned to returned applications. Another completed, or revised, application may be resubmitted; however, a new review number and position in the queue for review will be assigned. No amendments to the application will be allowed while the application is under review. The review process may be modified or discontinued at any time. The NDPCO reserves the right to recommend or decline any request for a waiver and may prioritize applications to ensure access to healthcare services for citizens of the state and will make the decision whether to recommend a request for the waiver. Final waiver recommendations to USDOS will be given by the North Dakota State Health Officer. The review process can take two to four weeks.

For flex waivers, one waiver per month per organization will be permitted for review until all flex waivers are used. If a flex waiver application is returned due to incompleteness, it may be resubmitted in that same month for that same J-1 Physician to comply with the "one waiver per month per organization" rule. A second waiver packet for a different J-1 Physician cannot be submitted in the same month a returned application occurs. The same rule as above applies in that a review number will not be assigned until a completed application is submitted and reviewed for completeness by NDPCO.

Mail completed waiver application packets to NDPCO representative:

Stacy Kusler
Center for Rural Health, Primary Care Office
University or North Dakota School of Medicine and Health Sciences
1301 N Columbia Road, Stop 9037
Grand Forks, ND 58202-9037

Step 3: If waiver application is approved by NDPCO, the application will be sent to the USDOS [See Sample Letter from NDDOH to USDOS, Appendix E]. USDOS reviews the J-1 waiver application and considers the state recommendations. If approved, the application/recommendation is sent to the USCIS to provide the final waiver approval. This process may take two to six weeks.

5. Monitoring and Reporting

Reporting measures are put in place by the NDPCO to ensure both the physician and employer/service site(s) are in compliance with the Conrad 30 program, and that the requirements of the North Dakota J-1 Policy and Guidelines are being met.

The following reports are required for compliance of this program:

- Within 30 days of the start of employment, by the J-1 Physician, the employer/service site(s) is required to submit an **Arrival to Practice Report [Appendix F]**.
- At the end of each contract year, the NDPCO will collect information via online survey to both the
 employer/service site(s) and the J-1 Physician to ensure services required under the Conrad 30
 Waiver Program and the North Dakota J-1 Policy and Guidelines are continuing.
- **Confidential Exit Survey [Appendix G]** is to be completed by the J-1 Physician after the 3-year employment term has ended.
- **Annual retention survey** completion by both the employer and J-1 Physician. Retention surveys will be sent through **PRISM** (Provider Retention and Information System Management).

6. Change in Employment of J-1 Visa Waiver Recipient

6.1 Change in Status Due to Extenuating Circumstances

If the service site(s), named in the waiver, is due to close before the obligated three-year service, the J-1 Physician and immigration attorney must notify USCIS and receive approval from this agency for the change. Depending on the circumstances, USCIS may consider the closure of the healthcare facility named in the waiver application as an extenuating circumstance, excusing early termination of employment. The J-1 Physician granted a J-1 Visa waiver and H-1B status must comply with the terms and conditions of that non-immigration status. Such compliance includes notifying the USCIS of any material changes in the terms & conditions of the H-1B employment. An example of an extenuating circumstance is the closure of a healthcare facility or hardship to the J-1 Physician. In determining whether to excuse early termination of employment, USCIS will base its decision on the specific facts of each case. In all cases, the burden to establish eligibility rests with the physician. Contract changes which result in termination of a contract, a change in practice scope, and/or relocation from a site approved in the application request must also be presented in writing to NDPCO at least thirty (30) days prior to the change.

6.2 Transfer

North Dakota does not encourage the transfer of employment once a waiver has been approved. If unforeseen circumstances cause the waiver recipient to transfer to or add a new practice site,

notification must be made to the USCIS immediately through an immigration attorney. Notification must be presented in writing to NDPCO at least thirty (30) days prior to the change.

The decision on whether the transfer can take place rests solely with the USCIS. It is up to the J-1 Physician, the new employer, and their representative (attorney) to make a case and submit the proper forms to the USCIS including evidence of extenuating circumstances, proof of designation status for designated areas, and an employment contract for remaining time of obligation.

6.3 Termination

Notify NDPCO, in writing, within ten (10) calendar days in the event of employment termination of the J-1 Physician by the employer and/or service site(s). Include the specific reason(s) for termination. NDPCO cannot provide legal advice to the employer or J-1 Physician; both parties are encouraged to seek legal counsel to assist with this issue.

6.4 Change in Practice Site Status

The change of status includes adding a new site location to the original practice site or transferring sites while working with the same employer. It is important to note that the physician's H-1B status is address-specific. Therefore, the physician must inform USCIS of any new service site address to remain in compliance.

Adding a work location or transferring work locations under the same employer is acceptable as long as the original conditions of the waiver application are met. Transferring from a designated to a non-designated practice site is not acceptable. Adding a service site in a non-designated area while under a designated waiver is not acceptable. If the physician is serving in a non-designated area and wishes to add a service site in a designated area, please notify NDPCO so designation status can be verified. In all cases, notification to USCIS must be provided by the physician or attorney.

The employer and J-1 Physician need to contact NDPCO and receive approval for any changes, in writing, at least thirty (30) days in advance of any consideration of permanent changes in a service site(s) or circumstances of the J-1 Physician under the agreement. If the J-1 Physician under a designated waiver adds a service site or is relocated to a service site that is in a non-designated HPSA, MUA, or MUP, termination of the J-1 waiver may result in breach of contract and will be reported to USDOS and USCIS.



Appendices

Appendix A

Waiver Packet Checklist

All listed information and documentation must be submitted in order to be considered for a waiver slot. Waiver requests that do not comply with these requirements will not be entered into the State's waiver review process and will be returned.

The following is a list of required information and documents to be submitted for a waiver recommendation under the ND J-1 Visa Waiver Program. Documents should be placed in the waiver application packet in the following order:

- Letter from the employer (facility letter) which must include a description of the J-1
 Physician's responsibilities, hours worked (40 hours are required), and location(s) where physician is expected to work.
- 2. HPSA/MUA Evidence Documents.
 - a. If the waiver application is for a non-designated flex waiver, a detailed description of how the J-1 Physician will serve the medically underserved population must be included.
 - b. If the waiver application is for a designated HPSA/MUA, please include the HPSA/MUA Identification number.
- 3. Employment contract: signed and dated contract of full-time employment (40 hours/week), for a term of three years; the physician agrees to begin employment at the approved site within 90 days of receiving the J-1 visa waiver. Details related to the facility name(s) and each address where the applicant will be working must be in the contract.
- 4. DS-2019's/I-94
- 5. Exchange visitor attestation/ Foreign Medical Graduate Statement
- 6. Form G-28 or letter from law office
- 7. DS-3035 and supplementary applicant information
- 8. Statement of Reason
- 9. Third Party Barcode Page
- 10. Waiver Division Barcode Page

Any questions about the North Dakota J-1 Visa Waiver Program should be directed to the Center for Rural Health, UND School of Medicine and Health Sciences, 1301 N. Columbia Road Stop 9037, Grand Forks, ND 58202-9037. Contact email: stacy.kusler@med.und.edu.

Please assemble application packets as follows:

Include ONE (1) copy of the application packet. This information will be scanned and submitted
electronically.
Do not include documents that are not required by DOS or the State of ND.
Please only use binder clips. Do not use staples, or metal prong fasteners. Do not use two-sided
copies or pages larger or smaller than 8.5 x 11.
The DOS waiver case file number should appear in the upper right corner on every page of the
application.
The packet needs to include a Table of Contents in the order listed above
Separate each document with a colored divider page, labeled with the numbers that coincide
with the Table of Contents

Appendix B

Resources

FAQ's: Waiver of the Exchange Visitor Two-Year Home-Country Physical Presence Requirement:

https://travel.state.gov/content/travel/en/us-visas/study/exchange/waiver-of-the-exchange-visitor/exchange-waiver-faqs.html

Federally Designated Shortage Areas: https://data.hrsa.gov/tools/shortage-area/hpsa-find

Federal Poverty Guidelines: http://aspe.hhs.gov/poverty

Health Issues for the State of North Dakota (Fourth Biennial Report):

http://www.med.und.edu/biennial-report/ files/docs/fourth-biennial-report.pdf

J-1 Visa Waiver Online: https://j1visawaiverrecommendation.state.gov/

J-1 Visa Waiver North Dakota State Program: https://ruralhealth.und.edu/projects/primary-care-office/j1

National Rural Recruitment and Retention Network: https://www.3rnet.org/locations/north-dakota

North Dakota Board of Medical Examiners (ND Medical License):

https://www.ndbom.org/practitioners/

North Dakota Center for Rural Health: https://ruralhealth.und.edu/

North Dakota Community Healthcare Association of the Dakotas (CHAD):

http://www.communityhealthcare.net/

North Dakota Hospital Association: http://www.ndha.org

North Dakota Medical Association: http://www.ndmed.org/

Visa Waiver information from the US Department of State:

https://travel.state.gov/content/travel/en/us-visas/tourism-visit/visa-waiver-program.html#:~:text=Overview,less%20without%20obtaining%20a%20visa.

Appendix C

Frequently Asked Questions

How do I find job openings in ND?

The NDPCO contracts with the North Dakota Center for Rural Health to supplement recruitment and retention efforts of rural healthcare facilities. The Center for Rural Health utilizes the National Rural Recruitment and Retention Network (3RNET) for recruitment. Find more information at https://www.3rnet.org/locations/north-dakota. While the Center for Rural Health offers recruitment assistance to providers, it is ultimately up to the J-1 Physician to find and secure employment.

How do I request a J-1 Visa Waiver?

The waiver request must come from a healthcare facility or immigration attorney on behalf of the J-1 Physician, and not directly from the J-1 Physician. There is no fee to the NDPCO to apply for a J-1 Visa waiver in ND, although it is recommended that an immigration attorney be used, and fees may be associated with services rendered by an attorney. However, you must first apply to the USDOS for a case file number which you will need for the J-1 Visa waiver application. Do not submit this request and fee to the NDPCO. For further instruction, refer to section 5 titled "North Dakota J-1 Visa Waiver Application Process" on page 5 of the Policy and Guidelines.

How long will it take the NDPCO to process my waiver request?

Each application will be reviewed by the NDPCO to determine whether the application is complete and meets the requirements of the federal and state guidelines. The amount of time necessary to process an application varies based on level of accuracy in the initial application. If all materials are provided, the initial review process should take approximately two to four (2-4) weeks. The sponsoring legal representative will be notified when the NDPCO has made a decision to recommend or not recommend a waiver. Non-designated flex waiver applications may take longer. If a waiver application is approved by the NDPCO, the waiver packet will then be sent to the USDOS for further review. The USCIS will grant the final decision and notify the NDPCO, as well as the representative listed on the waiver application.

How do I check the status of my waiver request?

Once an application has been submitted to the NDPCO for consideration, the J-1 Physician needs to refer all questions regarding his/her application to the employer or immigration attorney handling their application request. All J-1 Physicians who call or e-mail regarding their status will be directed to contact their legal representative.

Who actually grants a J-1 Visa Waiver Application?

The NDPCO reviews J-1 Visa waiver applications initially for consideration. If the NDPCO recommends a J-1 Visa waiver, the application is sent to the USDOS [Appendix E] for their recommendation. The USDOS submits the application to the USCIS for final determination of approval/disapproval.

Appendix D

Glossary/Acronyms

DOS - Department of State, Bureau of Consular Affairs Waiver Review Division: The federal agency that reviews the recommendations submitted by interested state agencies on behalf of J-1 Physician applicants. In turn, they submit their own recommendations to the US Citizenship and Immigration Service (USCIS) for final determination of approval/disapproval.

Federally Designated Shortage Areas: Includes HPSAs, MUAs, and MUPs

Full-Time Clinical Practice: Defined as working a minimum of 40 hours per week, for at least 45 weeks each service year. The 40 hours per week may be compressed into no less than four days per week, with no more than 12 hours of work performed in a 24-hour period. Participants do not receive credit for hours worked over the required 40 hours per week and excess hours cannot be applied to any other work week. Research and teaching are not considered to be clinical practice. On-call status will not count towards the 40-hour work week, except to the extent the provider is directly serving patients during that period. Up to seven (7) weeks, or 35 work days, of leave is allowed from the service site each year.

HPSA - Health Professional Shortage Area: An area defined by the US Department of Health & Human Services as having a shortage of healthcare providers.

MUA - Medically Underserved Area: A defined geographic area with a low provider-to-population ratio, or other high needs factors.

MUP - Medically Underserved Population: A population group with barriers to healthcare access due to culture, language or economics.

Primary Care Provider: A physician practicing general/family medicine, general internal medicine, general pediatrics, and/or general obstetrics/gynecology.

NDPCO – North Dakota Primary Care Office: For the purpose of these guidelines, NDPCO is defined as the North Dakota Department of Health and Human Services along with its subcontractor, the North Dakota Center for Rural Health. Together, these programs oversee and monitor the J-1 Visa Waiver Program.

Service Site: The physical location(s) where the J-1 Physician will provide medical services. This location can be different from the sponsoring site location if, for example, a satellite office is used.

Specialist: A medical practice focus other than a primary care provider.

USCIS – United States Citizenship and Immigration Service: The governmental body that is responsible for the final recommendation to approve or deny the J-1 Visa waiver. This is a bureau in the Department of Homeland Security.

Appendix E

Sample Letter from North Dakota Department of Health and Human Services to US Department of State

, 2024							
Certified Mail Number:							
U.S. Department of State Waiver Review Division, CA/VO/DO/W 600 – 19 th Street NW SA-17, 11 th Floor Washington, DC 20522-1707							
RE: J-1 VISA HOME RESIDENCY WAIVER							
NAME: CASE FILE NUMBER: DOB: COUNTRY: STATE REQUEST: STATE IDENTIFICATION NUMBER: FACILITY: ADDRESS: COUNTY: HPSA/MUA: PRACTICE LOCATION(S): EMPLOYMENT CONTRACT: PUBLIC INTEREST:	North Dakota Department of Health and Human Services ND of 10-25; ND of 30-25						
Dear Visa Waiver Official:							
Pursuant to Public Law 108 441, as amended, I request that you recommend a waiver of the two-year foreign residence requirement for Dr, has submitted the enclosed documents to my office on behalf of in support of a J-1 foreign residence waiver for Dr							
After reviewing the enclosed documents, I agree that the services of a physician that will be provided by Dr are urgently needed in the areas served by in Dr's services are in the public interest and will help address the significant demand for these services in North Dakota.							
Thank you for your prompt attention to this important matter.							
Sincerely, Nizar Wehbi, MD, MPH, MBA North Dakota State Health Officer							
NKW/SK: bm							

Cc:

J-1 Visa/Conrad 30 Waiver Program Appendix F

Arrival to Practice Report

Note: We prefer this report to be completed online at:

https://und.qualtrics.com/jfe/form/SV 4YFeXnSIbZbiGwZ

I,, a physician participating in the North Dakota J-1 Visa \ Program certify that I have arrived for work at (site name)						
on/ after having received notification from the US Citizenship and Immigration Service (USCIS) . My three-year service period begins// and ends//						
<u>Updated Contact Information</u> Home Address:						
Home Phone: Cell P	Phone:					
Email Address:						
ND Medical License Number:						
Signature of Site Contact Person						
Site Contact Person (Please Print Name):						
Date						
Location of Service Site:						
Address	City/State/Zip					
Telephone Number						
I hereby certify that I, the undersigned, will provide for the above-stated address a minimum of 40 hours per Dakota Primary Care Office (NDPCO) of any changes if application and/or contract with the North Dakota Deform this agreement may result in notification by the Citizenship and Immigration Service. I have a current credentialed.	week for 3 years. I agree to notify the North n my intent to practice at the site identified in the epartment of Health and Human Services. Deviation NDPCO to the US Department of State and the US					
Physician's Signature	Date					
Return completed form to:						
Stacy Kusler, Workforce Specialist						
Stacy.kusler@und.edu						

Appendix G

Confidential Exit Survey

Note: we prefer to have this report completed online: https://und.qualtrics.com/jfe/form/SV_djtwHvZb1rv6jad

Stacy.kusler@und.edu

Physician's Name:
Discipline:
Home Address:
City/State/Zip:
Home Phone:
Email:
Employer/Practice Site Name:
Address/City/State/Zip:
Start Date of J-1 Obligation:Completion Date:
 Did you apply for a National Interest Waiver (NIW)?YesNo Retention Information: Will you remain at the site:YesNo a. If the answer is no, what is the reason for leaving? Check all that apply: Salary/Benefits Workload Relationship with management Relationship with other professional staff Inadequate support staff Administrative responsibilities Physical surroundings (facility) Family needs Geographic location Other (describe)
Do you feel that you had an impact on the practice?YesNo
Describe:
Date of survey:
Return completed form to: Stacy Kusler, Workforce Specialist