



Enforcing Underage Drinking Laws  
Seizing Opportunities and Overcoming Challenges

***Party Prevention  
&  
Controlled  
Party Dispersal***



## ***This Training is NOT...***

- Us telling your Department how to do enforcement or how to organize a community coalition
- No one is perfect!
- Please consult with your prosecutor for clarification on local protocol!

## ***This Training is ...***

- But .... we will present enforcement concepts and principles for you to consider and provide updates on what is happening elsewhere on this issue
- Take an idea, build on it, make it work in your community

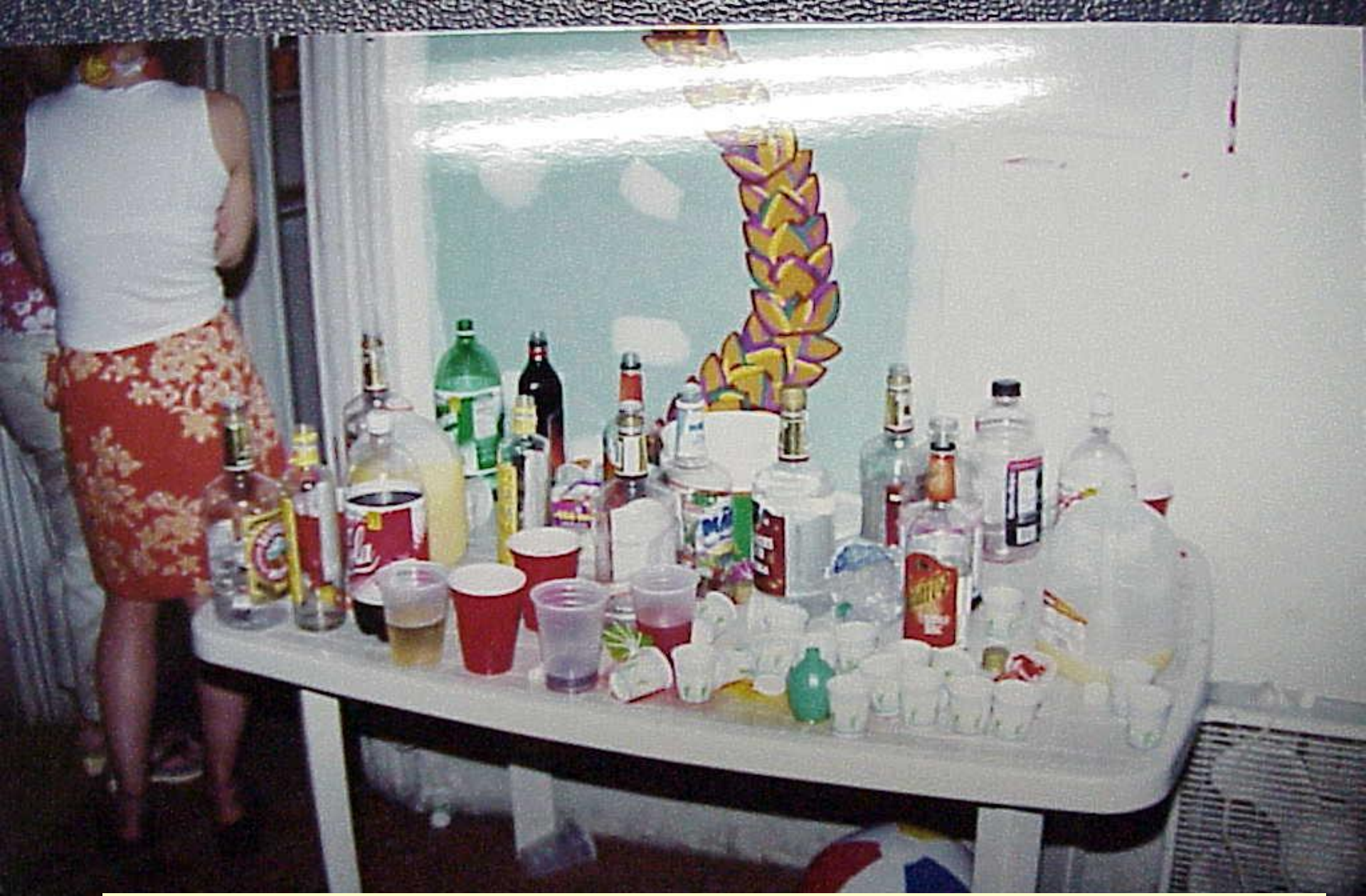
# *Objectives*

- Discuss the causes of underage drinking and research to guide intervention to address them
- Generate strategies for party prevention
- Learn procedures for implementing a “Controlled Dispersal”

# *Objectives*

- Learn how community support and political will can be generated to address the problem of underage drinking parties through prevention
- Discuss how the media can be used to amplify the effects of a controlled dispersal program and maintain community support for underage drinking enforcement





***Is Underage Drinking a Problem?***



# PRESS ENTERPRISE

SERVING BERWICK, DANVILLE, BLOOMSBURG, HARVEYVILLE, HETLerville, BEACH HAVEN

INSIDE

## BU student found dead

### Frat brothers discover teen's body; cause a mystery

By MICHAEL LESTER

BLOOMSBURG — An 18-year-old Bloomsburg University student from the Allentown area was found dead Sunday morning in an off-campus house along Iron Street here.

Investigators are unsure what caused the sudden death of Jared M. Drusnock, a freshman business administration major and Pi Kappa Phi fraternity member.

Drusnock's body was discovered at 10:20 a.m. by his fraternity brothers on a first-story living room floor at 80 N. Iron St., Columbia County senior Michael Kenney said. Drusnock, 18, was last awake between 3 a.m. and 5 a.m., probably died in sleep.

Kenney said the death did not appear suspicious, adding it may be alcohol-related. Students "reported there was drinking. That's what we're concerned about," Kenney said. "But, in any sudden death, you need to do a full autopsy."

Added town Police Sgt. Joseph Wondolinski: "There were no signs of trauma."

Please see STUDENT back page



**Alcohol related tragedies are the #1 cause of death for 16-24 year olds**





***16-24 year olds - highest population  
contracting AIDS/HIV***



# Police arrest 100 in frat house party

THE ASSOCIATED PRESS

BLOOMSBURG — About 100 people were arrested on underage drinking and other charges in a weekend raid on a fraternity house near a police station.

Some of those arrested were as young as 15, most were Bloomsburg University students or their younger brothers and sisters, police said.

Police estimated the basement beer party crowd at 200 people.

The bust appears to be the largest in Bloomsburg in at least the last decade. It came as parents of many students were in town for the annual parents' weekend to showcase the university.

One woman was found unconscious in the basement and was taken to a hospital.

Plainclothes officers entered the party about 11:30 p.m. Friday. Officers and

Fraternity members stationed outside listened to scanners tuned to police frequencies in hopes of learning of any bust before it happened, Sokoloski said. But police used coded frequencies that can't be picked up on civilian scanners.

Local police issued 65 citations, Sokoloski said; he estimated that those cited by state police and liquor agents would bring the total to about 100.

Sokoloski noted that some of those busted are 15 and 16 years old. They were apparently visiting with parents for the weekend and went to the bash with older brothers and sisters.

"Big brother and big sister were showing them a good time," the sergeant said. No parents were found in the house, he said.

# Police arrest 69 at Bloom party

## Cops: 211 counted in fraternity house, all except 24 under drinking age

By LEON BOGDAN  
Staff Writer

BLOOMSBURG — Police said 69 underage drinkers were corralled Wednesday during an overnight raid of a large beer party housed at Beta Psi fraternity on Park Street.

Police numbered the party crowd at 211 people crammed into the house, a majority of them Bloomsburg University students.

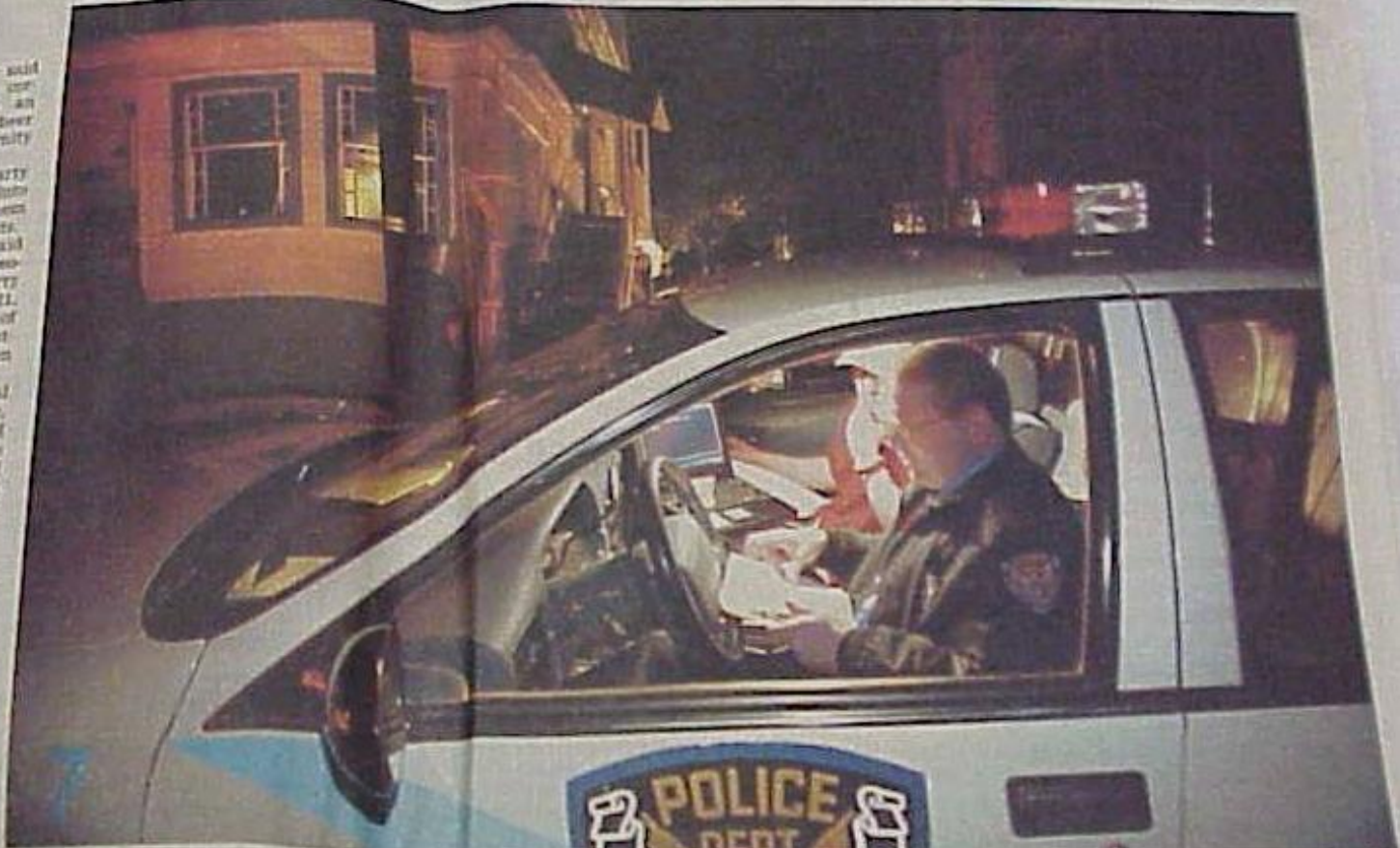
Police said only 24 of the people at the party were over 21, though not all of the younger attendees had been drinking.

Teams of local and state police, along with state Liquor Control Enforcement agents, seized five kegs of beer on the premises and about \$400 in cash. Also found were a few marijuana pipes and blunt, police said.

One man was seen by officers dumping the contents of a small plastic bag out of an upstairs window during the raid.

Small groups of students had fled together and exchanged hugs and handshakes as police systematically processed and photographed suspected violators inside the residence.

Students were released one by one after being handed citations. Police continued their search inside the house for money and



**Alcohol related "Date Rape" and teenage pregnancy at all time highs.**









***High correlation between early alcohol use and Domestic Violence***









# *Defining the Problem*

## *Discussion...*

- Underage drinking parties can occur in a variety of settings:
  - List where they are in your community
- They result in a number of problems in addition to underage alcohol use, including:
  - List the problems your community sees

# *Defining the Problem*

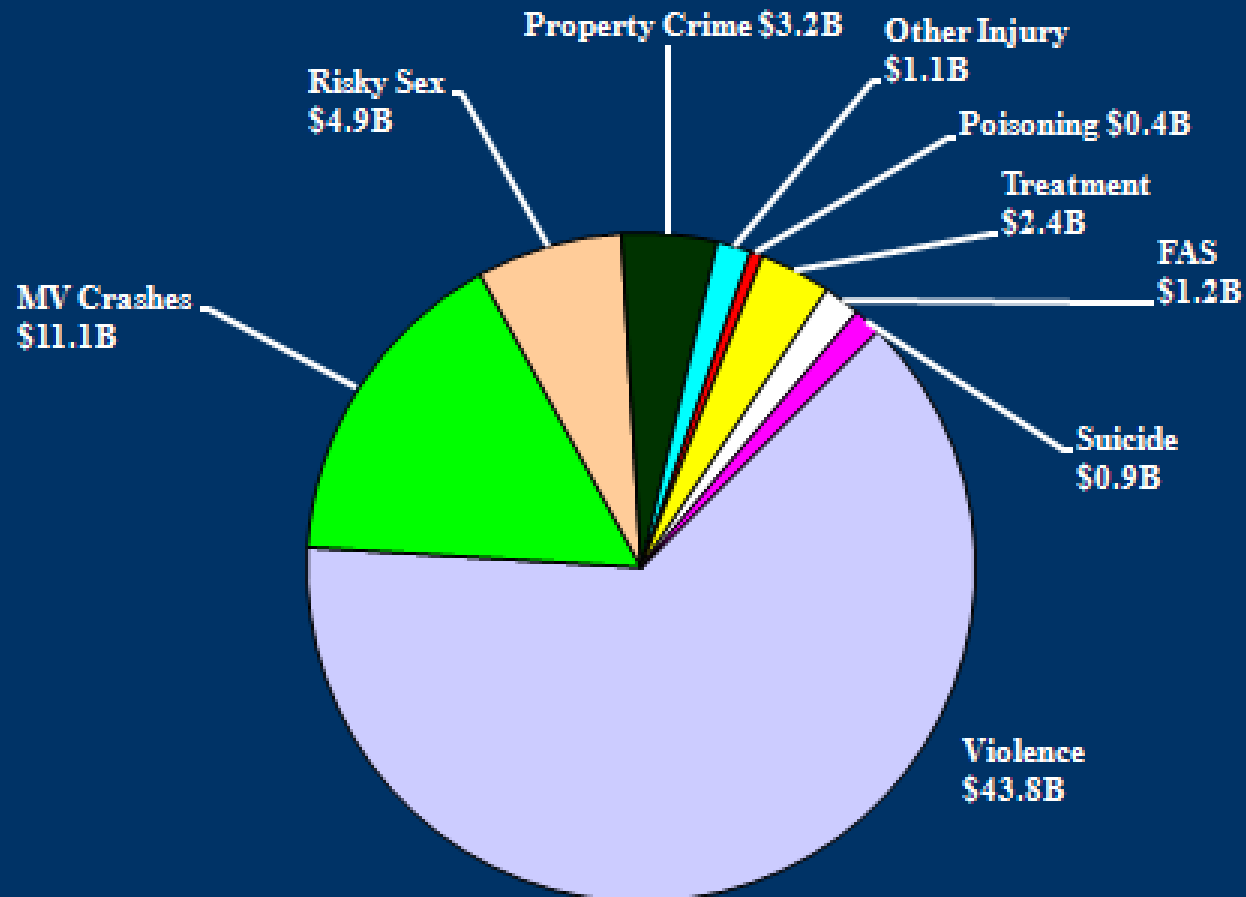
- Underage drinking parties can occur in a variety of settings and result in a number of problems in addition to underage alcohol use, including:
  - Alcohol Poisoning
  - Impaired Driving
  - Violence

# *Defining the Problem*

- Sexual assault
- Unprotected sex resulting in pregnancy or the spread of sexually transmitted diseases
- Significant property damage
- Combination drug use
- Death
- “Quality of Life” crimes



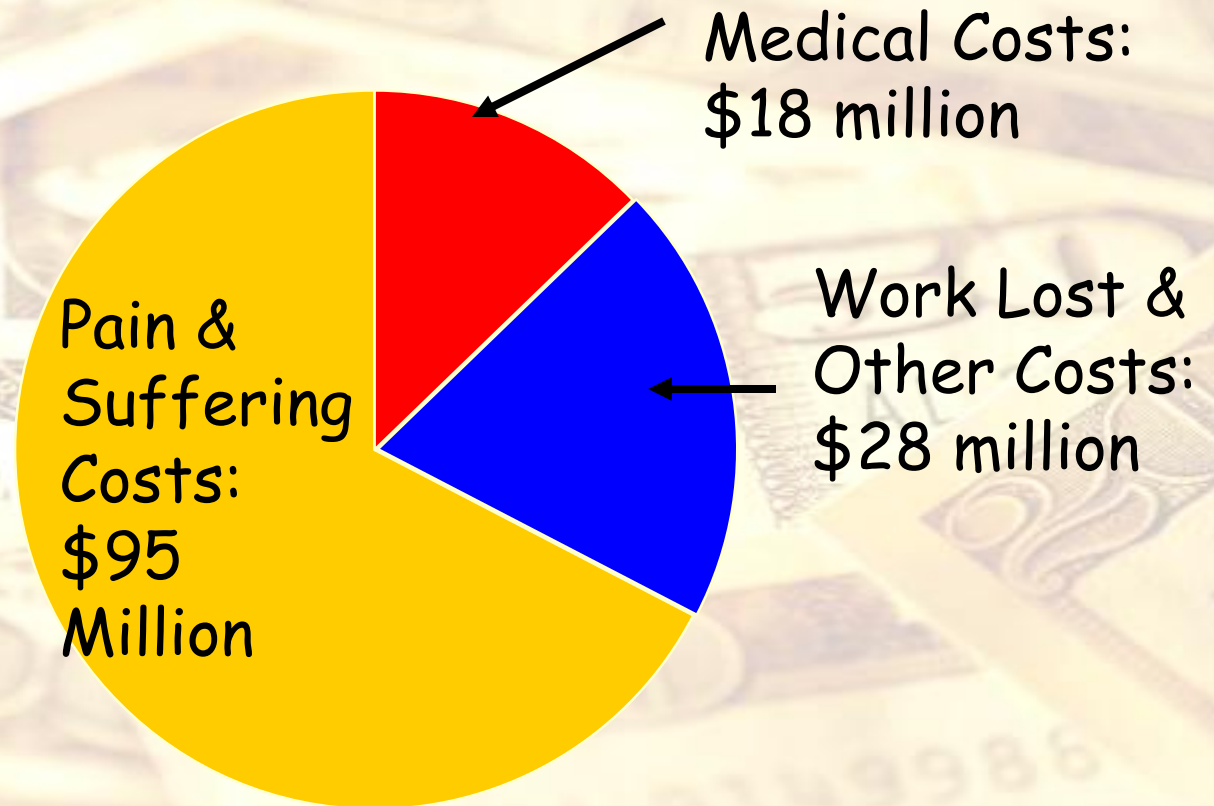
# Underage Drinking Cost \$69 B in 2007



# *Underage Drinking is a \$141 Million A Year Problem in North Dakota*

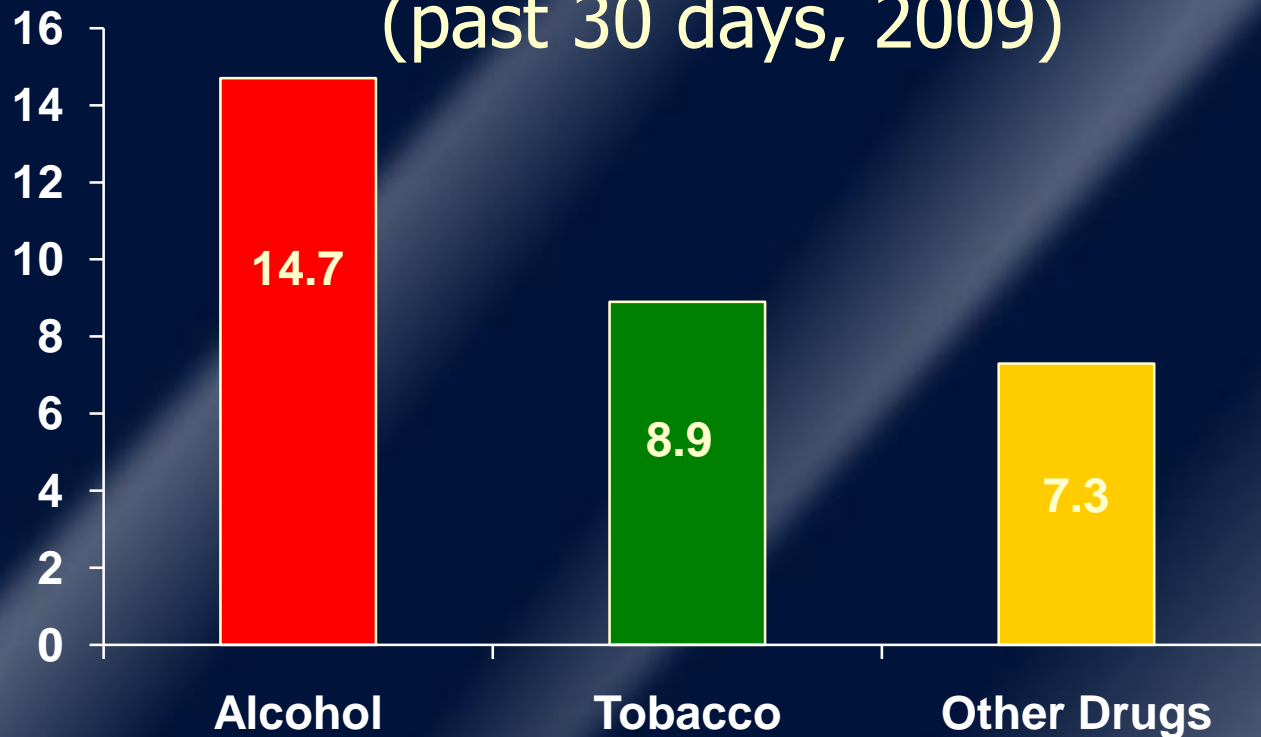
Total Cost  
of Underage  
Drinking in  
North Dakota  
for 2007:

**\$141 Million**



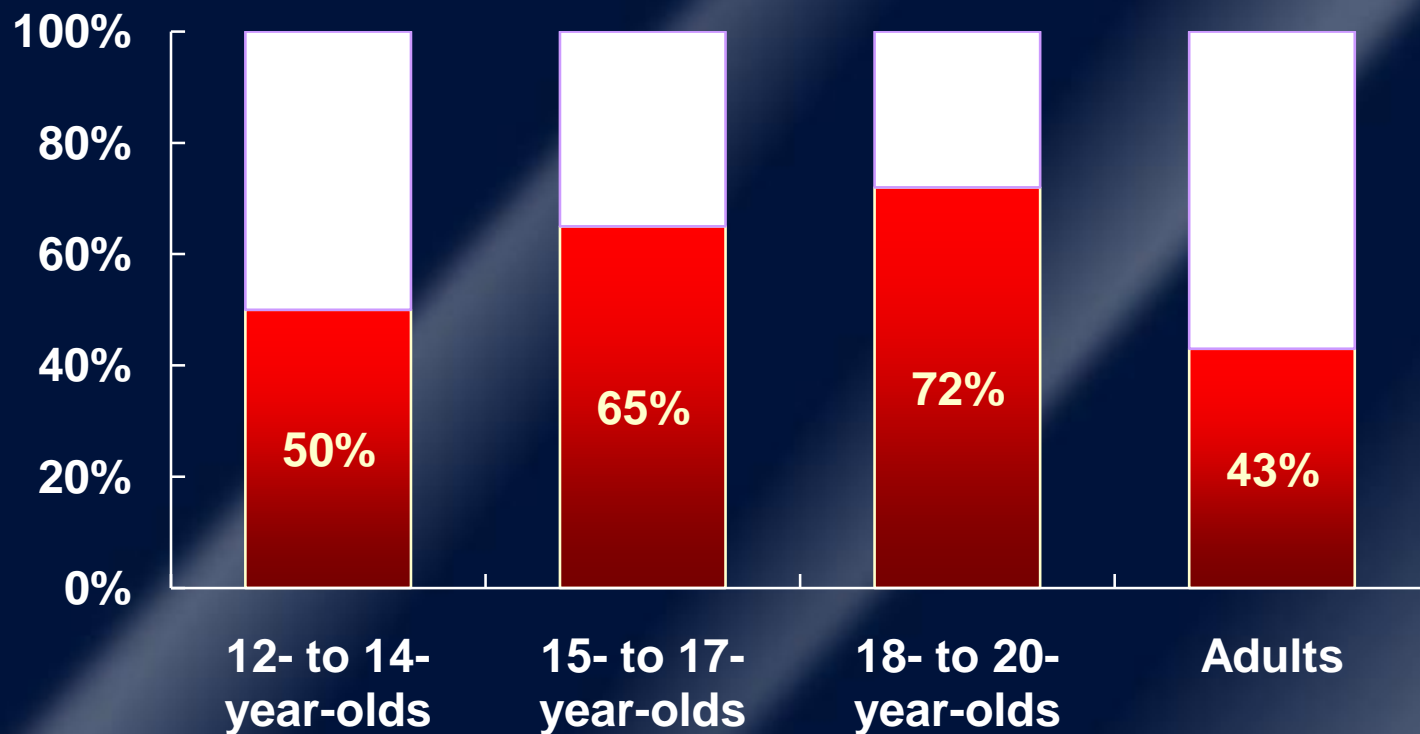
# Alcohol is The Leading Drug Problem for Youth in This Country

12 to 17 year-olds reporting ATOD use  
(past 30 days, 2009)



# Youth Who Drink, Tend to Do So in a Risky Manner

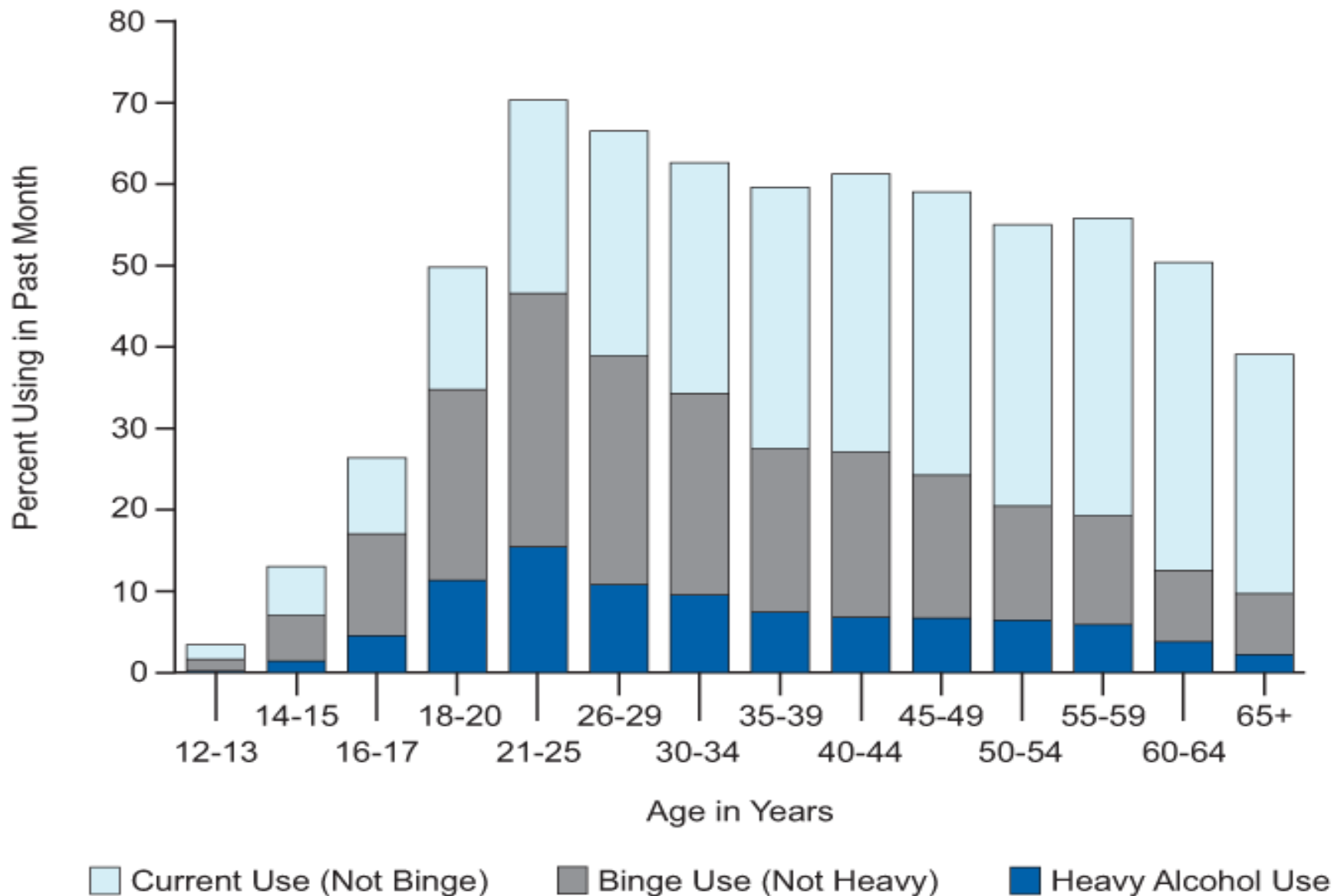
Comparison of drinking patterns for adult and underage drinkers (past 30 days)



**Non-bingers**

**Bingers**





**Current, Binge, and Heavy Alcohol Use among Persons Aged 12 or Older, by Age: 2009**

# *How about here in North Dakota?*

- Underage drinking is widespread in North Dakota. Approximately **35,000** underage youth in North Dakota (Grades 9-12) drink each year, with **74%** admitting to drinking at least one drink of alcohol on one or more days during their life.
- In 2005, underage drinkers consumed **20.3%** of all alcohol sold in North Dakota, totaling **\$77 million** in sales. These sales provided profits of **\$38 million** to the alcohol industry.

# ***The Modern Day Underage Drinking Party***

## **Past**

Pooled Money

Piled in One Car

Modified Paper  
License

6 Pack of Beer

Drink in Field or  
School

## **Present**

Everyone Has \$20.00

Meet at the Beer Store

Computerized Fake ID

Keg or Several Cases or Wine

Somebody's Home, Hotel,  
Remote location



# *Defining the Problem*

- **How many 12 oz bottles of beer are in a standard keg?**



# *Enablers of Underage Drinking Parties*

## *Discussion...*

- We know that underage drinking parties occur
  - What helps enable them in your community?

# *Enablers of Underage Drinking Parties*

- Attitudes of parents
- Attitudes of community at-large
- Attitude of enforcement / Courts
- Traditional method of enforcement
- Sales to minors
- Third party transactions



# *Safe Party Campaign*

- An initiative established by a law enforcement agency or community group to provide advise to a parent or event sponsor in order to assist them in keeping their alcohol-free party as safe as possible.

# *Safe Party Campaign*

## *- Parent Tips*

- Discuss the guest list with their child
- Clearly communicate that alcohol, tobacco, and other drugs are not allowed
- Limit the number of invitees and the number who actually attend

# *Safe Party Campaign*

## *- Parent Tips*

- Know the ages of partygoers and how they know their child
- Define the area for the party (e.g., do not allow guests in bedrooms)
- Have sufficient chaperones to monitor the party guests and party areas



# *Safe Party Campaign* *- Parent Tips*

- How to deal with party crashers
- Verify all of the above with Host parents
- Safe Homes Project
  - Booklet available from PLCB
- MADD websites

# *Party Prevention Techniques*



# *Party Prevention Techniques*

- Anonymous tip hotline for reporting underage drinking parties either before or during the party
- Community calls from school staff, parents, or children can result in effective party prevention
- Internet surveillance can involve visiting chat rooms known to be frequented by youth in the community or at a particular school



# *Party Prevention Techniques*

- Making sure the agency fax number and e-mail address is known
- Source investigations
- Media amplification of enforcement efforts
- Merchant contacts

# *Party Prevention Techniques*

Because it's all worth it ...  
if we can save just one!



# *Legal Strategies*

- Several legal strategies lend themselves to prevention of underage drinking parties
  - availability of alcohol
  - places to consume alcohol
  - local regulations



# *Legal Strategies*

- Keg registration / Keg bans on campus
- Official closing hours and restrictions on alcohol use in parks and public areas

# *Community Assisted Party Program (CAPP)*

- Identify specific chronic, nuisance locations
- Stop / minimize Police calls for service to these locations
- Penalties outweigh benefits of the party
- Cost recovery when Police DO respond
  - Explore your cost recovery options
  - It's likely you already do this for False Alarms!

# *Community Assisted Party Program (CAPP)*

- There are a variety of ways to handle loud parties
  - Verbal Warning
    - Often have to return
  - Written Warnings / Documentation
    - First Response notice
    - Second Response notice w/Cost Recovery
    - Rarely have to return

# *Community Assisted Party Program (CAPP)*

Therefore, to shift the cost of additional service required by return calls to disturbances, a "POLICE SERVICE FEE" will be charged to persons responsible for the disturbance. The above named person has been given a Police Service Fee First Response Notice in accordance with Municipal Code Section 51.1004. This action is a result of a loud party in violation of Section 415 (Disturbing the Peace) of the California Penal Code. A second response by the police to this location will result in an assessment of a "POLICE SERVICE FEE." This fee will include the actual costs of required police personnel and equipment up to \$500.00. THIS NOTICE DOES NOT PRECLUDE ANY CONCURRENT OR SUBSEQUENT CRIMINAL PROSECUTION THAT MAY BE INITIATED IF A RETURN VISIT IS NEEDED.



# *Resources*

- What local law enforcement resources are at your disposal to aid in responding to underage parties?

# ***History of the Controlled Dispersal Program***

- The Controlled Dispersal Program was developed in 1993, by the Montgomery County MD Police Department, as a result of a Northern Virginia high school student being driven to her death after attending an underage drinking party that was dispersed by a parent

# *Philosophy of Controlled Dispersal*

- The premise is to
  - Dedicate appropriate available resources
  - To contain the party participants
  - And effectively control their release
  - Minimize liability
- Enforcement is used as an education tool to
  - Properly manage the incident
  - Involve the parents
  - Discourage future participation in underage drinking

# *Support Resources*

- A variety of people can assist in a Controlled Dispersal. These people should be trained and assigned to this program
  - Non-Sworn Agency Members
  - Community volunteers
- Be aware of Departmental Policy and Liability. This should be addressed by each Department



# *Phases*

- Initial Response
- Enforcement

# *Initial Response*

- Complaint
  - Who called?
  - How valid is the call?
  - What is the motivation for the call?
  - How many calls – from how many people?
  - Is there Premise History?

# *Initial Response*

- Surveillance
  - Where are you going to respond?
  - How close will you get to the location?
  - Look and Listen!
  - What additional resources are needed?

# *Enforcement Components*

- Briefing
- Approach
- Entry
- Sweep and Control
- Processing



# *Enforcement - Briefing*

- The first officer on scene
  - Confirms it's an underage drinking party
  - Establishes probable cause
  - Notifies a supervisor/OIC
  - A staging area, out of the view of the party, is set
  - The supervisor/OIC responds and determines the available resources and the approach strategy

# *Enforcement – Briefing Creating A Plan*

- Officer Safety
- Tactical Deployment Assignments  
(Officers may have multiple assignments)
  - Coordinator - Case Agent
  - Security (Perimeter)
  - Sweep Officer
  - Processing
  - Evidence
- Contingency Plan

# *Enforcement - Approach*

- External Perimeter
- Internal Perimeter



***Houston ... We have a problem !!!***









**Short on cops?  
Leave this location out!**

# *Enforcement - Entry*

- Consent
- Search Warrant
- Exigent Circumstances

# *Enforcement – Sweep and Control*

- Consent is the best approach to gain entry
  - Who may consent?
- Once entry is gained, attendees should be gathered in a secure area
- Organize Attendees
  - Juveniles
  - Up to 20
  - Over 21
  - Who has ID?
    - If you don't, you get processed last!



# *Enforcement – Sweep and Control*

- The contact officer and party host then conduct a thorough search of the residence to make sure no one is ill or hiding

# *Enforcement – Processing*

- Pictures
- Preliminary Breath Tests
- Citations
- Parent Notification
- Evidence Collection
- Release of the Participants

# *Processing Ideas*

- Two Models
  - 3 Stations
  - “Stick with me”
- Both can use Community Volunteers

# *Processing Ideas Stations*

- Station One
  - Administers preliminary breath test
  - Photographs subject
  - Writes name, date of birth, and test results on the photograph
  - Releases partygoers of legal age provided they have safe transportation

# *Processing Ideas Stations*

- Station Two
  - Issues citations
  - Information for summons
- Station Three (safe transportation)
  - Juveniles have a parent or guardian retrieve them from the party site
  - Attendees ages 18 to 20 are instructed not to drive and to arrange for a safe ride home



# *Processing Ideas*

## *"Stick With Me"*

- As Community Volunteers arrive
  - First Volunteer is designated VIC (Volunteer in Charge)
    - VIC coordinates all other arriving Volunteers
  - Issued identifying vests and equipment
  - They are assigned an Officer to help
  - That Officer takes ??? number of youth
  - Each Officer fully processes the youth
  - Volunteers assist as directed by the Officer

# ***Raid Kit Information***

- Duffle Bag
- Binoculars
- Bull Horn in the Squad Car
- Digital Camera, Camcorder, and/or Polaroid Camera  
(with extra diskettes, film and batteries)
- PBTs
- Drug Detection Kits
- Flex Cuffs (Hand Cuffs)
- Latex Gloves
- Flashlights (extra batteries)
- Miranda Warning Cards and/or Juvenile Rights Cards
- Processing Forms for both juveniles and those over 18, Citations, Evidence Forms, Clip Boards, Transparency Covers (to use in the rain to protect papers)
- Tape Recorder (tapes and batteries)
- Pencils, Highlighters, Black Pens, Sharpie markers
- Canteen of Water and Energy Bars

**Think about potential sponsors for kit items.**

# *Developing Community Support and Political Will*

- Connect with organizations *already* involved with preventing unlawful alcohol use (e.g. a community-based coalition)
  - Greatly reduces redundancy of efforts
  - Results in greater resources

# *Developing Community Support and Political Will*

- Who do you go to?
  - Coalition groups
  - Key community leaders
    - School superintendents and principals
    - Community recreation center leaders
    - Pediatric Physicians & Trauma Nurses Assoc.
    - Chambers of Commerce presidents
    - Neighborhood Association presidents

# *Developing Community Support and Political Will*

- Who do *you* go to?
  - Key community leaders (Cont.)
    - PTA presidents
    - Faith leaders
    - Elected officials
    - Campus / University officials



# *Developing Community Support and Political Will*

- Who do they go to?
  - Law enforcement officials
  - Policymakers with the power to allocate resources
  - Media

# *Developing Community Support and Political Will*

- What do they argue for?
  - Specialized and dedicated underage drinking enforcement
  - Consistent adjudication
    - Fines
    - License suspensions / restrictions
  - Meaningful probation

# *Partnerships*

Are we all on the same page?

- Prosecutors
- Courts
- Other Law Enforcement Agencies

# *Partnerships*

- Community volunteers
  - Ask “Why Would People Want to Help?”
    - Then Meet That Need
  - Train people for being On-Call
  - Schedule Them
  - Utilize Them
  - Reward Them

# *Working with Media*

- Three Step Process
  - Tell Public what the laws are and that you'll be enforcing them
  - Go out and enforce those laws
  - Tell Public the results of that enforcement



# *Working with Media*

- Designate a Media Spokesperson
- Advertise Programs and Enforcement Efforts
- Report all Implemented Controlled Dispersals
- Encourage Ride-Alongs
- Follow Department SOP for release of information

# *Challenges*

- Establishing Cooperation from the Home Owner or Host
- Obtaining Support from Patrol Supervisors, Officers and Other Agencies
- Gaining Buy-In by the Courts and Prosecutors
- Managing Field Parties

# *Concealment?*



The WineRack



# *More creativity....*



# *Flip Flops??*





***Pocket Shots... \$0.99!!***



# facebook

Email

Password

Keep me logged in [Forgot your password?](#)

**Alcohol Concealment Ideas is on Facebook**  
 Sign up for Facebook to connect with Alcohol Concealment Ideas.



## Alcohol Concealment Ideas

Wall Info Discussions

### Information

Category:  
Just for Fun - Totally Random

Description:  
This is group has been created for people to share ideas on how to hide alcohol when sneaking into events.

It came about after a discussion at the pub about the Southbound festival. Some friends were camping there for the night, and they weren't allowed to bring any alcohol, but they were allowed food.



**David Craft** Go to [www.papabert.com](http://www.papabert.com) This site has anything and everything you need to sneak alcohol around.



**Papa Bert Sippin Seat, Sneaky Drinking, Drinking Gear, Flasks, BeerBelly, WineRack**  
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March 9 at 7:52am · Like · Comment



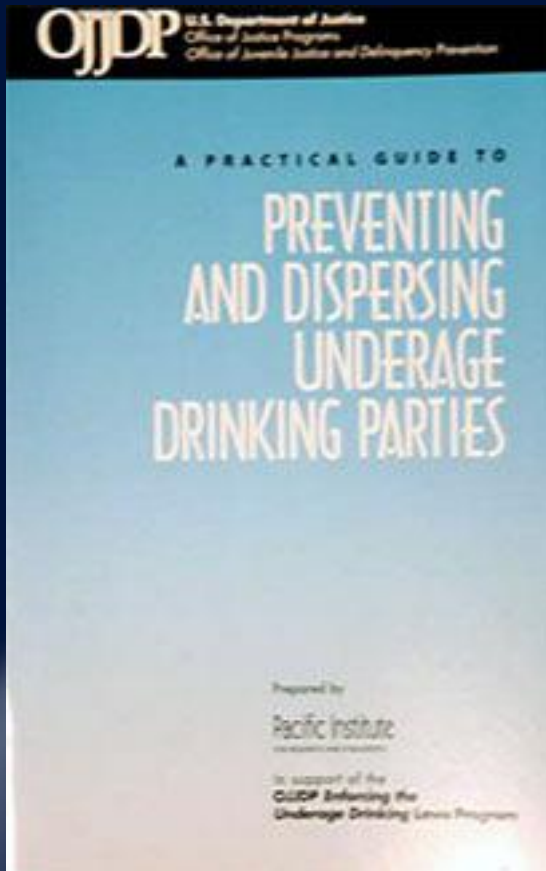
**James Hunt Ryd** Step 1: Buy a 5L Cask of water and have a spare bladder out of a goon cask  
 Step 2: Wash the spare bladder and fill with alcohol of your choice.  
 Step 3: Use a knife to cut the top of the water cask open carefully so it can be resealed correctly.  
 Step 4: Empty 4-4.5L out of the water bladder, Then put this bladder back in t...

[See More](#)  
 March 6 at 8:46pm · Like · Comment

# ***PARTY CREWS!***

- “JV” of street gangs
- Vacant buildings
- Promote alcohol among minors
- Females free
- Fundraising for older teens
- Alcohol stolen...high profit margin!

*See our document, "Guide to Preventing and Dispersing Underage Drinking Parties" for more information.*



**Visit our website  
to download free  
of charge at  
[www.udetc.org](http://www.udetc.org)**

**Note: Additional PPCD  
enforcement resources are  
sited within the publication.**



## **Pacific Institute for Research and Evaluation**

- ◆ **Phone: 877-335-1287 (toll free)**
- ◆ **Website: [www.udetc.org](http://www.udetc.org)**



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